## 1.1 Early Intervention Powers

- The Act provides the means to regulate the conduct of local government staff and council members and sets out powers to scrutinise the affairs of local government.
   The Act provides certain limited powers to:
  - Suspend or dismiss councils
  - Appoint Commissioners
  - Suspend or, order remedial action (such as training) for individual councillors.
- The Act also provides the Director General with the power to:
  - Conduct Authorised Inquiries
  - Refer allegations of serious or recurrent breaches to the State Administrative
     Tribunal
  - Commence prosecution for an offence under the Act.
- Authorised Inquiries are a costly and a relatively slow response to significant issues. Authorised Inquiries are currently the only significant tool for addressing significant issues within a local government.
- The Panel Report, City of Perth Inquiry, and the Select Committee Report made various recommendations related to the establishment of a specific office for local government oversight.

- It is proposed to establish a Chief Inspector of Local Government (the Inspector), supported by an Office of the Local Government Inspector (the Inspectorate).
- The Inspector would receive minor and serious complaints about elected members.
- The Inspector would oversee complaints relating to local government CEOs.
- Local Governments would still be responsible for dealing with minor behavioural complaints.
- The Inspector would have powers of a standing inquiry, able to investigate and intervene in any local government where potential issues are identified.
- The Inspector would have the authority to assess, triage, refer, investigate, or close complaints, having regard to various public interest criteria considering laws such as the *Corruption, Crime and Misconduct Act 2003*, the *Occupational Safety and Health Act 1984*, the *Building Act 2011*, and other legislation.
- The Inspector would have powers to implement minor penalties for less serious breaches of the Act, with an appeal mechanism.
- The Inspector would also have the power to order a local government to address non-compliance with the Act or Regulations.
- The Inspector would be supported by a panel of **Local Government Monitors** (see item 1.2).
- The existing Local Government Standards Panel would be replaced with a new Conduct Panel (see item 1.3).

- The City is broadly supportive of an early intervention model.
- The City wishes to see further detail on implementation before finalising its view on the Inspectorate proposal.
- The City considers that local governments should have the opportunity to resolve any issues that arise internally, before involvement of external bodies. It should be mandatory that a person raise an issue with the relevant local government before Inspectorate can consider a complaint. premature involvement of external bodies has the potential to impinge upon the City's right to manage and resolve its own affairs. It is unclear which 'minor' complaints the Local Government will be responsible for, and which the Inspectorate will be responsible for. The City has a good track record of self-regulating elected member conduct and would be concerned if involvement from an external body proved counter-productive in resolving complaints. The City is seen as a strong leader relating to Governance and the Council has an excellent reputation in the sector.
- The City has concerns that the investigation process instigated by the Inspectorate has the potential for irreversible reputational risk to Councillors. Other investigations of elected members and public servants by various statutory bodies have had the effect of causing much stress and reputational damage to the individual. In instances where there is no

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	<ul> <li>Penalties for breaches to the Local Government Act and Regulations will be reviewed and are proposed to be generally strengthened (see item 1.4).</li> <li>These reforms would be supported by new powers to more quickly resolve issues within local government (see items 1.5 and 1.6).</li> </ul>	adverse finding against the individual, the public nature of the process has caused damage to their reputation. The City would urge that this be a consideration in formulating the Inspectorate's procedures and practices. The proposed reforms do not identify how the rights and reputations of Elected Members are to be protected throughout the investigation process.
		The City requests that the investigation process be confidential to all parties until a final determination is made. Once a final determination is made, the City requests that only those matters deemed to be in the public interest be published, to protect against reputational damage.
		During the investigation process, consideration should be given to circumstances in which it is appropriate to provide Elected Members the opportunity to exercise a right to remain silent.
		• It is proposed that the Chief Inspector will be formally appointed by the Minister for Local Government. It is unclear who the Chief Inspectorate will be answerable to on a regular basis. The City supports the appointment of the Chief Inspector by either Parliament, or the Governor-in-Council. There should be a requirement that the Inspectorate is required to report annually to Parliament. The City is of the view that the appointment process must be transparent and free from political interference, as the role is unelected and wields significant power over democratically elected members.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
		<ul> <li>The City considers there should be a single point of referral, rather than multiple points of referral for complaints. This will ensure that confidentiality is maintained for all parties involved.</li> <li>The City considers that the importance of mediation as an early-intervention tool should be recognised and provided at all stages of the investigation process.</li> </ul>

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
1.2 Local Government Monitors		
<ul> <li>There are currently no legislative powers for the provision of monitors/ temporary advisors.</li> <li>The DLGSC provides support and advice to local governments, however there is no existing mechanism for pre-qualified, specialised assistance to manage complex cases.</li> </ul>	<ul> <li>established.</li> <li>Monitors could be appointed by the Inspector to go into a local government and try to resolve problems.</li> <li>The purpose of Monitors would be to proactively fix problems, rather than to identify blame or collect evidence.</li> <li>Monitors would be qualified specialists, such as: <ul> <li>Experienced and respected former Mayors, Presidents, and CEOs - to act as mentors and facilitators</li> <li>Dispute resolution experts - to address the breakdown of professional working relationships</li> <li>Certified Practicing Accountants and other financial specialists - to assist with financial management and reporting issues</li> <li>Governance specialists and lawyers - to assist councils resolve legal issues</li> <li>HR and procurement experts - to help with processes like recruiting a CEO or undertaking a major land transaction.</li> </ul> </li> <li>Only the Inspector would have the power to appoint Monitors.</li> <li>Local governments would be able to make requests to the Inspector to appoint Monitors for a specific purpose.</li> <li>Monitor Case Study 1 – Financial Management</li> </ul> The Inspector receives information that a local	The proposed process for the recruitment and appointment of Local Government Monitors is unclear. The City is of the view that the appointment process must be transparent and free from political interference, as the role is unelected and wields significant power over democratically elected members. There should be independent and transparent oversight of the performance of duties by the Monitors.
	government is not collecting rates correctly under the	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	Local Government Act 1995. Upon initial review, the Inspector identifies that there may be a problem. The Inspector appoints a Monitor who specialises in financial management in local government. The Monitor visits the local government and identifies that the system used to manage rates is not correctly issuing rates notices. The Monitor works with the local government to rectify the error, and issue corrections to impacted ratepayers.	
	Monitor Case Study 2 – Dispute Resolution	
	The Inspector receives a complaint from one councillor that another councillor is repeatedly publishing derogatory personal attacks against another councillor on social media, and that the issue has not been able to be resolved at the local government level. The Inspector identifies that there has been a relationship breakdown between the two councillors due to a disagreement on council.	
	The Inspector appoints a Monitor to host mediation sessions between the councillors. The Monitor works with the councillors to address the dispute. Through regular meetings, the councillors agree to a working relationship based on the council's code of conduct. After the mediation, the Monitor occasionally makes contact with both councillors to ensure there is a cordial working relationship between the councillors.	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
1.3 Conduct Panel		
provide the sector with guidance and benchmarks about acceptable standards of behaviour.	<ul> <li>a new Local Government Conduct Panel.</li> <li>The Conduct Panel would be comprised of suitably qualified and experienced professionals. Sitting councillors will not be eligible to serve on the Conduct Panel.</li> <li>The Inspector would provide evidence to the Conduct Panel for adjudication.</li> <li>The Conduct Panel would have powers to impose stronger penalties – potentially including being able</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
1.4 Review of Penalties		
There are currently limited penalties in the Act for certain types of non-compliance with the Local Government Act.	<ul> <li>Penalties for breaching the Local Government Act are proposed to be strengthened.</li> <li>It is proposed that the suspension of councillors (for up to three months) is established as the main penalty where a councillor breaches the Local Government Act or Regulations on more than one occasion.</li> <li>Councillors who are disqualified would not be eligible for sitting fees or allowances. They will also not be able to attend meetings, or use their official office (such as their title or council email address).</li> <li>It is proposed that a councillor who is suspended multiple times may become disqualified from office.</li> <li>Councillors who do not complete mandatory training within a certain timeframe will also not be able to receive sitting fees or allowances.</li> </ul>	Councillor being suspended, that ward will be disadvantaged due to a lack of representation and advocacy.

from using these powers for fear of an adverse

If such a system is introduced, the City considers

the terminology of "red card" should be changed

finding against them by the Inspectorate.

to "caution" or "warning".

must not speak or move motions

the meeting.

• If the person continues to be disruptive, the

Any Presiding Member who uses the "red card" or

ejection power will be required to notify the Inspector. Where an elected member refuses to comply with an instruction to be silent or leave, or where it can be demonstrated that the presiding member has not followed the law in using these powers, penalties can be imposed through a review by the Inspector.

Presiding Member can instruct that they leave

problems that occur at council meetings.

CURRENT PROVISIONS F	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
1.6 Vexatious Complaint Referrals		
No current provisions.     The Act already provides a requirement for Public Question Time at council meetings.	<ul> <li>Local governments already have a general responsibility to provide ratepayers and members of the public with assistance in responding to queries about the local government's operations. Local governments should resolve queries and complaints in a respectful, transparent and equitable manner.</li> <li>Unfortunately, local government resources can become unreasonably diverted when a person makes repeated vexatious queries, especially after a local government has already provided a substantial response to the person's query.</li> <li>It is proposed that if a person makes repeated complaints to a local government CEO that are vexatious, the CEO will have the power to refer that person's complaints to the Inspectorate, which after assessment of the facts may then rule the complaint vexatious.</li> </ul>	the Inspectorate ruling that a complaint is vexatious is different to a CEO doing so. What power will the Inspectorate have to prevent the complainant from continuing to make complaints on the same matter?

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
1.7 Minor Other Reforms		
<ul> <li>Other minor reforms are being considered to enhance the oversight of local government.</li> <li>Ministerial Circulars have traditionally been used to provide guidance to the local government sector.</li> </ul>	<ul><li>local governments are being considered.</li><li>For example, one option being considered is the</li></ul>	The City supports the proposal, provided that the guidance notices are not used to promote a "one-size fits all" approach or stifle innovation.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
2.1 Resource Sharing		
<ul> <li>The Act does not currently include specific provisions to allow for certain types of resource sharing – especially for sharing CEOs.</li> <li>Regional local governments would benefit from having clearer mechanisms for voluntary resource-sharing.</li> </ul>	local governments, especially smaller regional local governments, to share resources, including Chief Executive Officers and senior employees.	The City supports this proposal.

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С	URRENT PROVISIONS	PR	OPOSED REFORMS	CI	TY OF STIRLING COMMENTS
2.2 Standardisation of Crossovers					
•	Approvals and standards for crossovers (the section of driveways that run between the kerb and private property) are inconsistent between local government areas, often with very minor differences.		It is proposed to amend the Local Government (Uniform Local Provisions) Regulations 1996 to standardise the process for approving crossovers for residential properties and residential developments on local roads.		The City does not support this proposal and it should be removed.  The City has concerns as to how crossover management can be standardised across
•	This can create confusion and complexity for homeowners and small businesses in	•	A Crossover Working Group has provided preliminary advice to the Minister and DLGSC to inform this.		Western Australia. Verges in the Shire of Derby-West Kimberley differ from those in the

The DLGSC will work with the sector to develop

standardised design and construction standards.

the construction sector.

Shire of Mundaring which differ significantly

from those in the City of Stirling.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
2.3 Introduce Innovation Provisions		
The Local Government Act 1995 currently has very limited provisions to allow for innovations and responses to emergencies to (such as the Shire of Bruce Rock Supermarket).	from certain requirements of the <i>Local Government</i> Act 1995, for:	The University Strong to the Section of the Section

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
2.4 Streamline Local Laws		
<ul> <li>Local laws are required to be reviewed every eight years.</li> <li>The review of local laws (especially when they are standard) has been identified as a burden for the sector.</li> <li>Inconsistency between local laws is frustrating for residents and business stakeholders.</li> </ul>	<ul> <li>It is proposed that local laws would only need to be reviewed by the local government every 15 years.</li> <li>Local laws not reviewed in the timeframe would lapse, meaning that old laws will be automatically removed and no longer applicable.</li> <li>Local governments adopting Model Local Laws will have reduced advertising requirements.</li> </ul>	must be based on the most modern and progressive local laws in existence.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
2.5 Simplifying Approvals for Small Business	and Community Events	
<ul> <li>Inconsistency between local laws and approvals processes for events, street activation, and initiatives by local businesses is frustrating for business and local communities.</li> </ul>	<ul> <li>Proposed reforms would introduce greater consistency for approvals for:</li> <li>alfresco and outdoor dining</li> <li>minor small business signage rules</li> <li>running community events.</li> </ul>	The City strongly supports this proposal.     The City is already implementing simplified approvals for small business and community events through its own policies and procedures.

- 2.6 Standardised Meeting Procedures, Including Public Question Time
- Local governments currently prepare individual standing order local laws.
- The Local Government Act 1995 and regulations require local governments to allocate time at meetings for questions from the public.
- Inconsistency among the meeting procedures between local governments is a common source of complaints.
- To provide greater clarity for ratepayers and applicants for decisions made by council, it is proposed that the meeting procedures and standing orders for all local government meetings, including for public question time, are standardised across the State.
- Regulations would introduce standard requirements for public question time, and the procedures for meetings generally.
  - Members of the public across all local governments would have the same opportunities to address council and ask questions.

- If local laws are to be standardised, they must be based on the most modern and progressive local laws in existence.
- If local laws are to be standardised, they must be based on the lightest touch regulation.
- The City requests the Department consider some latitude in meeting procedures for local governments such as Stirling to innovate in the space of digital democracy. Local Governments differ in size and complexity and so must be afforded the ability to tweak some meeting procedures to meet their specific needs.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
2.7 Regional Subsidiaries		
<ul> <li>Initiatives by multiple local governments may be managed through formal Regional Councils, or through less formal "organisations of councils", such as NEWROC and WESROC.</li> </ul>	<ul> <li>Work is continuing to consider how Regional Subsidiaries can be best established to:</li> <li>Enable Regional Subsidiaries to provide a clear and defined public benefit for people within member local governments</li> </ul>	The City strongly supports this proposal.
<ul> <li>These initiatives typically have to be managed by a lead local government.</li> <li>In 2016-17, provisions were introduced to allow for the formation of Regional Subsidiaries. Regional Subsidiaries can be formed in line with the Local Government (Regional Subsidiaries) Regulations 2017.</li> </ul>	<ul> <li>Provide for flexibility and innovation while ensuring appropriate transparency and accountability of ratepayer funds</li> <li>Where appropriate, facilitate financing of initiatives by Regional Subsidiaries within a reasonable and defined limit of risk</li> <li>Ensure all employees of a Regional Subsidiary</li> </ul>	
<ul> <li>So far, no Regional Subsidiary has been formed.</li> </ul>	have the same employment conditions as those directly employed by member local governments.	

- Growth and development
- Strategic planning issues
- Demands and diversity of services provided to the community
- Total expenditure
- Population

such as:

Staffing levels.

- recordings may be used.

  Recognising their generally smaller scale, typically smaller operating budget, and potential to be in more remote locations, band 3 and 4 local governments would be required to record and publish audio recordings, at a minimum. These local governments would still be encouraged to livestream or video record
- All council meeting recordings would need to be published at the same time as the meeting minutes.
   Recordings of all confidential items would also need to be submitted to the DLGSC for archiving.

meetings.

<sup>&</sup>lt;sup>1</sup> See page 3 of the 2018 Salaries and Allowance Tribunal Determination

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
3.2 Recording All Votes in Council Minutes		
<ul> <li>A local government is only required to record which councillor voted for or against a motion in the minutes of that meeting if a request is made by an elected member at the time of the resolution during the meeting.</li> <li>The existing provision does not mandate transparency.</li> </ul>	councillors, it is proposed that the individual votes cast by all councillors for all council resolutions would be required to be published in the council minutes, and identify those for, against, on leave, absent or who left the chamber.	The City strongly supports this proposal.

- There is limited potential for review of issues managed as confidential items under the • current legislation.
- used in limited, specific circumstances.
  - It is proposed to make the Act more specific in prescribing items that may be confidential, and items that should remain open to the public.
  - Items not prescribed as being confidential could still be held as confidential items only with the prior written consent of the Inspector.
  - All confidential items would be required to be audio recorded, with those recordings submitted to the DLGSC.
- Discretion should also be retained by the local government to determine items that may be dealt with confidentially. The process of seeking consent from the Inspector carries with it the risk of delays in the approvals process which runs against the idea of local government as an agile level of government.
  - Specification of items to be confidential should include consideration of:
    - 1. Different financial thresholds for different local government bands; and
    - 2. Different factual thresholds for different commercial, contractual and personal circumstances.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
3.4 Additional Online Registers		
<ul> <li>Local governments are required to provide information to the community through annual reports, council minutes and the publication of information online.</li> <li>Consistent online publication of information can substitute for certain material in annual reports.</li> <li>Consistency in online reporting across the sector will provide ratepayers with better information.</li> <li>These registers supplement the simplification of financial statements in Theme 6.</li> </ul>	<ul> <li>It is proposed to require local governments to report specific information in online registers on the local government's website. Regulations would prescribe the information to be included.</li> <li>The following new registers, each updated quarterly, are proposed:         <ul> <li>Lease Register to capture information about the leases the local government is party to (either as lessor or lessee)</li> <li>Community Grants Register to outline all grants and funding provided by the local government</li> <li>Interests Disclosure Register which collates all disclosures made by elected members about their interests related to matters considered by council</li> <li>Applicant Contribution Register accounting for funds collected from applicant contributions, such as cash-in-lieu for public open space and car parking</li> <li>Contracts Register that discloses all contracts above \$100,000.</li> </ul> </li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
3.5 Chief Executive Officer Key Performance	Indicators (KPIs) be Published	
<ul> <li>It is a requirement of the Local Government Act 1995 that CEO performance reviews are conducted annually.</li> <li>The Model Standards for CEO recruitment and selection, performance review and termination require that a local government must review the performance of the CEO against contractual performance criteria.</li> <li>Additional performance criteria can be used for performance review by agreement between both parties.</li> </ul>	<ul> <li>mandate that the KPIs agreed as performance metrics for CEOs:</li> <li>Be published in council meeting minutes as soon as they are agreed prior to (before the start of the annual period)</li> <li>The KPIs and the results be published in the minutes of the performance review meeting (at the end of the period)</li> </ul>	The City supports this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.1 Community and Stakeholder Engagement	t Charters	
<ul> <li>There is currently no requirement for local governments to have a specific engagement charter or policy.</li> <li>Many local governments have introduced charters or policies for how they will engage with their community.</li> <li>Other States have introduced a specific requirement for engagement charters.</li> </ul>	<ul> <li>It is proposed to introduce a requirement for local governments to prepare a community and stakeholder engagement charter which sets out how local government will communicate processes and decisions with their community.</li> <li>A model Charter would be published to assist local governments who wish to adopt a standard form.</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.2 Ratepayer Satisfaction Surveys (Band 1 a	nd 2 local governments only)	
<ul> <li>Many local governments already commission independent surveying consultants to hold a satisfaction survey of residents/ratepayers.</li> <li>These surveys provide valuable data on the performance of local governments.</li> </ul>		The City strongly supports this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.3 Introduction of Preferential Voting		
<ul> <li>The current voting method for local government elections is first past the post.</li> <li>The existing first-past-the-post does not allow for electors to express more than one preference.</li> <li>The candidate with the most votes wins</li> </ul>	method to replace the current first past the post system in local government elections.	introduce Preferential Voting at Local Government Elections will result in further politicisation at the local government level in

in Western Australia (and in other states). This provides

voters with more choice and control over who they elect.

All other states use a form of preferential voting for local

government.

Preferential voting will encourage trading of

preferences and ticket voting. Moving to a

more complicated voting system will

discourage participation and increase

informal voting. It will also increase the

expense of holding an election for a local

government as the counting process will take longer, and it is unlikely that all results

will be declared on the night.

even if that candidate does not have a

Preferential voting better captures the •

precise intentions of voters and as a result

may be regarded as a fairer and more

representative system. Voters have more

majority.

specific choice.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS		
4.4 Public Vote to Elect the Mayor and Presid	4.4 Public Vote to Elect the Mayor and President			
<ul> <li>The Act currently allows local governments to have the Presiding Member (the Mayor or President) elected either:</li> <li>by the electors of the district through a public vote; or</li> <li>by the council as a resolution at a council meeting.</li> </ul>	<ul> <li>an important public leadership role within their local communities.</li> <li>Band 1 and 2 local governments generally have larger councils than those in bands 3 and 4.</li> </ul>			

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS		
4.5 Tiered Limits on the Number of Councillo	4.5 Tiered Limits on the Number of Councillors			
<ul> <li>The number of councillors (between 5-15 councillors) is decided by each local government, reviewed by the Local Government Advisory Board, and if approved by the Minister.</li> <li>The Panel Report recommended electoral reforms to improve representativeness.</li> </ul>	<ul> <li>It is proposed to limit the number of councillors based on the population of the entire local government.</li> <li>Some smaller local governments have already been moving to having smaller councils to reduce costs for ratepayers.</li> <li>The Local Government Panel Report proposed:         <ul> <li>For a population of up to 5,000 – five councillors (including the President)</li> <li>population of between 5,000 and 75,000 – five to nine councillors (including the Mayor/President)</li> <li>population of above 75,000 – nine to fifteen councillors (including Mayor).</li> </ul> </li> </ul>			

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.6 No Wards for Small Councils (Band 3 and	4 Councils only)	
<ul> <li>A local government can make an application to be divided into wards, with councillors elected to those wards.</li> <li>Only about 10% of band 3 and 4 local governments currently have wards.</li> </ul>	<ul> <li>It is proposed that the use of wards for councils in bands 3 and 4 is abolished.</li> <li>Wards increase the complexity of elections, as this requires multiple versions of ballot papers to be prepared for a local government's election.</li> <li>In smaller local governments, the population of wards can be very small.</li> <li>These wards often have councillors elected unopposed, or elect a councillor with a very small number of votes. Some local governments have ward councillors elected with less than 50 votes.</li> <li>There has been a trend in smaller local governments looking to reduce the use of wards, with only 10 councils in bands 3 and 4 still having wards.</li> </ul>	The City has no comment on this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS	
4.7 Electoral Reform – Clear Lease Requirem	4.7 Electoral Reform – Clear Lease Requirements for Candidate and Voter Eligibility		
<ul> <li>A person with a lease in a local government district is eligible to nominate as a candidate in that district.</li> <li>A person with a lease in a local government district is eligible to apply to vote in that district.</li> <li>The City of Perth Inquiry Report identified a number of instances where dubious lease arrangements put to question the validity of candidates in local government elections, and subsequently their legitimacy as councillors.</li> </ul>	<ul> <li>leases" in council elections. Sham leases are where a person creates a lease only to be able to vote or run as a candidate for council.</li> <li>The City of Perth Inquiry Report identified sham leases as an issue.</li> <li>Electoral rules are proposed to be strengthened: <ul> <li>A minimum lease period of 12 months will be required for anyone to register a person to vote or run for council.</li> </ul> </li> </ul>		

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.8 Reform of Candidate Profiles		
Candidate profiles can only be 800 characters, including spaces. This is equivalent to approximately 150 words.	<ul> <li>Further work will be undertaken to evaluate how longer candidate profiles could be accommodated.</li> <li>Longer candidate profiles would provide more information to electors, potentially through publishing profiles online.</li> <li>It is important to have sufficient information available to assist electors make informed decisions when casting their vote.</li> </ul>	which will provide further transparency for the electoral process.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
4.9 Minor Other Electoral Reforms		
Other minor reforms are proposed to improve local government elections.	<ul> <li>Minor other electoral reforms are proposed to include:</li> <li>The introduction of standard processes for vote recounts if there is a very small margin between candidates (e.g. where there is a margin of less than 10 votes a recount will always be required)</li> <li>The introduction of more specific rules concerning local government council candidates' use of electoral rolls.</li> </ul>	The City strongly supports this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.1 Introduce Principles in the Act		
<ul> <li>The Act does not currently outline specific principles.</li> <li>The Act contains a short "Content and Intent" section only.</li> <li>The Panel Report recommended greater articulation of principles</li> </ul>	<ul> <li>It is proposed to include new principles in the Act, including:         <ul> <li>The recognition of Aboriginal Western Australians</li> <li>Tiering of local governments (with bands being as assigned by the Salaries and Allowances Tribunal)</li> <li>Community Engagement</li> <li>Financial Management.</li> </ul> </li> </ul>	<ul> <li>The City supports the creation of an additional band. This would recognise that the City of Stirling and other similar sized local governments are far more complex than other much smaller, less complex Band 1 local governments. Band 1 has become so large that the local governments vary in size and complexity down to less than a third of the size of the City of Stirling.</li> <li>Bracket creep has seen many small local governments move upwards through the banding/tiers over recent years.</li> </ul>

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.2 Greater Role Clarity		
<ul> <li>The Act provides for the role of council, councillor, mayor or president and CEO.</li> <li>The role of the council is to:         <ul> <li>govern the local government's affairs</li> <li>be responsible for the performance of the local government's functions.</li> </ul> </li> </ul>	<ul> <li>The Local Government Act Review Panel recommended that roles and responsibilities of elected members and senior staff be better defined in law.</li> <li>It is proposed that these roles and responsibilities are further defined in the legislation.</li> <li>These proposed roles will be open to further consultation and input.</li> <li>These roles would be further strengthened through Council Communications Agreements (see item 5.3).</li> </ul>	<ul> <li>The City supports this proposal.</li> <li>Ensuring the safety of Elected Members is critical to the performance of their roles.</li> <li>Elected Members should expect local governments to have a safe working environment.</li> <li>The roles of each of the Mayor or President, Council, Elected Member and CEO in contributing to a safe working environment should be specified for each role.</li> </ul>
	<ul> <li>It is proposed to amend the Act to specify the roles and responsibilities of the Mayor or President.</li> <li>While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Mayor or President is responsible for: <ul> <li>Representing and speaking on behalf of the whole council and the local government, at all times being consistent with the resolutions of council</li> <li>Facilitating the democratic decision-making of council by presiding at council meetings in accordance with the Act</li> <li>Developing and maintaining professional working relationships between councillors and the CEO</li> <li>Performing civic and ceremonial duties on behalf of the local government</li> </ul> </li></ul>	The City supports this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	<ul> <li>Working effectively with the CEO and councillors in overseeing the delivery of the services, operations, initiatives and functions of the local government.</li> </ul>	
	5.2.2 - Council Role	The City supports this proposal.
	<ul> <li>It is proposed to amend the Act to specify the roles and responsibilities of the Council, which is the entity consisting of all of the councillors and led by the Mayor or President.</li> <li>While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Council is responsible for: <ul> <li>Making significant decisions and determining policies through democratic deliberation at council meetings</li> <li>Ensuring the local government is adequately resourced to deliver the local governments operations, services and functions - including all functions that support informed decision-making by council</li> <li>Providing a safe working environment for the CEO;</li> <li>Providing strategic direction to the CEO;</li> <li>Monitoring and reviewing the performance of the local government.</li> </ul> </li></ul>	
	5.2.3 - Elected Member (Councillor) Role	The City supports this proposal.
	<ul> <li>It is proposed to amend the Act to specify the roles and responsibilities of all elected councillors.</li> <li>While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that every elected councillor is responsible for:</li> <li>Considering and representing, fairly and without bias, the current and future interests of all people who live,</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	work and visit the district (including for councillors elected for a particular ward)  Positively and fairly contribute and apply their knowledge, skill, and judgement to the democratic decision-making process of council  Applying relevant law and policy in contributing to the decision-making of the council  Engaging in the effective forward planning and review of the local governments' resources, and the performance of its operations, services, and functions  Communicating the decisions and resolutions of council to stakeholders and the public  Developing and maintaining professional working relationships with all other councillors and the CEO  Maintaining and developing their knowledge and skills relevant to local government  Facilitating public engagement with local government.  It is proposed that elected members should not be able to use their title (e.g. "Councillor", "Mayor", or "President") and associated resources of their office (such as email address) unless they are performing their role in their official capacity.	
	5.2.4 - CEO Role	The City supports this proposal.
	<ul> <li>The Local Government Act 1995 requires local governments to employ a CEO to run the local government administration and implement the decisions of council.</li> <li>To provide greater clarity, it is proposed to amend the Act to specify the roles and responsibilities of all local government CEOs.</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	<ul> <li>While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the CEO of a local government is responsible for:</li> <li>Coordinating the professional advice and assistance necessary for all elected members to enable the council to perform its decision-making functions</li> <li>Facilitating the implementation of council decisions</li> <li>Ensuring functions and decisions lawfully delegated by council are managed prudently on behalf of the council</li> <li>Managing the effective delivery of the services, operations, initiatives and functions of the local government determined by the council</li> <li>Providing timely and accurate information and advice to all councillors in line with the Council Communications Agreement (see item 5.3)</li> <li>Overseeing the compliance of the operations of the local government with State and Federal legislation on behalf of the council</li> <li>Implementing and maintaining systems to enable effective planning, management, and reporting on behalf of the council.</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.3 Council Communication Agreements		
<ul> <li>The Act provides that council and committee members can have access to any information held by the local government that is relevant to the performance of the member in their functions.</li> <li>The availability of information is sometimes a source of conflict within local governments.</li> </ul>	Agreements between Ministers and agencies that set standards for how information and advice will be provided.  • It is proposed that local governments will need to have Council Communications Agreements between the	The City supports this proposal.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.4 Local Governments May Pay Superannua	tion Contributions for Elected Members	
<ul> <li>Elected members are eligible to receive sitting fees or an annual allowance.</li> <li>Superannuation is not paid to elected members. However, councillors can currently divert part of their allowances to a superannuation fund.</li> <li>Councils should be reflective and representative of the people living within the district. Local governments should be empowered to remove any barriers to the participation of gender and age diverse people on councils.</li> </ul>	<ul> <li>decide, through a vote of council, to pay superannuation contributions for elected members. These contributions would be additional to existing allowances.</li> <li>Superannuation is widely recognised as an important entitlement to provide long term financial security.</li> <li>Other states have already moved to allow councils to make superannuation contributions for councillors.</li> <li>Allowing council to provide superannuation is important part of encouraging equality for people represented on</li> </ul>	The City supports this proposal and will seek to play a leadership role in the introduction of superannuation for Councillors.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.5 Local Governments May Establish Educa	tion Allowances	
<ul> <li>Local government elected members must complete mandatory training.</li> <li>There is no specific allowance for undertaking further education.</li> </ul>	<ul> <li>Local governments will have the option of contributing to the education expenses for councillors, up to a defined maximum value, for tuition costs for further education that is directly related to their role on council.</li> <li>Councils will be able to decide on a policy for education expenses, up to a maximum yearly value for each councillor. Councils may also decide not to make this entitlement available to elected members.</li> <li>Any allowance would only be able to be used for tuition fees for courses, such as training programs, diplomas, and university studies, which relate to local government.</li> <li>Where it is made available, this allowance will help councillors further develop skills to assist with making informed decisions on important questions before council, and also provide professional development opportunities for councillors.</li> </ul>	on the basis that it does not prevent the City paying for training for Elected Members that is not further education outside of this allowance.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS	
5.6 Standardised Election Caretaker period	5.6 Standardised Election Caretaker period		
There is currently no requirement for a formal caretaker period, with individual councils operating under their own policies and procedures.  This is commonly a point of public confusion.	proposed.	The City supports this proposal.	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.7 Remove WALGA from the Act		
<ul> <li>The Western Australian Local Government Association (WALGA) is constituted under the Local Government Act 1995.</li> <li>The Local Government Panel Report and the Select Committee Report included this recommendation.</li> </ul>	WALGA not be constituted under the <i>Local Government Act 1995</i> .	The City supports this proposal

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
5.8 CEO Recruitment		
<ul> <li>Recent amendments introduced provisions to standardise CEO recruitment.</li> <li>The recruitment of a CEO is a very important decision by a local government.</li> </ul>	<ul> <li>It is proposed that DLGSC establishes a panel of approved panel members to perform the role of the independent person on CEO recruitment panels.</li> <li>Councils will be able to select an independent person from the approved list.</li> <li>Councils will still be able to appoint people outside of the panel with the approval of the Inspector.</li> </ul>	The City supports this proposal.

and larger local governments, it is proposed that financial reporting requirements should be tiered – meaning that larger local governments will have greater financial reporting requirements than smaller local

It is proposed to establish standard templates for **Annual Financial Statements** for band 1 and 2 councils, and simpler, clearer financial statements for

**Online Registers**, updated quarterly (see item 3.4), would provide faster and greater transparency than current annual reports. Standard templates will be

published for use by local governments.

governments.

band 3 and 4.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	• Simpler Strategic and Financial Planning (item 6.2) would also improve the budgeting process.	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.2 Simplify Strategic and Financial Planning		
<ul> <li>Requirements for plans are outlined in the Local Government Financial Management and Administration Regulations.</li> <li>There is also the Integrated Planning and Reporting (IPR) framework.</li> <li>While many councils successfully apply IPR to their budgeting and reporting, IPR may seem complicated or difficult, especially for smaller local governments.</li> </ul>	<ul> <li>Having clear information about the finances of local government is an important part of enabling informed public and ratepayer engagement and input to decision-making.</li> <li>The framework for financial planning should be based around information being clear, transparent, and easy to understand for all ratepayers and members of the public.</li> <li>In order to provide more consistency and clarity across the State, it is proposed that greater use of templates is introduced to make planning and reporting clearer and simpler, providing greater transparency for ratepayers.</li> <li>Local governments would be required to adopt a standard set of plans, and there will be templates published by the DLGSC for use or adaption by local governments.</li> <li>It is proposed that the plans that are required are:</li> <li>Simplified Council Plans that replace existing Strategic Community Plans and set high-level objectives, with a new plan required at least every eight years. These will be short-form plans, with a template available from the DLGSC</li> <li>Simplified Asset Management Plans to consistently forecast costs of maintaining the local government's assets. A new plan will be required at least every ten years, though local governments should update the plan regularly if the local government gains or disposes of major assets (e.g. land, buildings, or roads). A template will be provided, and methods of valuations will be simplified to reduce red tape</li> <li>Simplified Long Term Financial Plans will outline any long term financial management and</li> </ul>	The City strongly supports this proposal

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
	sustainability issues, and any investments and debts. A template will be provided, and these plans will be required to be reviewed in detail at least every four years  • A new Rates and Revenue Policy (see item 6.3) that identifies the approximate value of rates that will need to be collected in future years (referencing the Asset Management Plan and Long Term Financial Plan) – providing a forecast to ratepayers (updated at least every four years)  • The use of simple, one-page Service Proposals and Project Proposals that outline what proposed services or initiatives will cost, to be made available through council meetings. These will become Service Plans and Project Plans added to the yearly budget if approved by council. This provides clear transparency for what the functions and initiatives of the local government cost to deliver. Templates will be available for use by local governments.	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.3 Rates and Revenue Policy		
<ul> <li>Local governments are not required to have a rates and revenue policy.</li> <li>Some councils defer rate rises, resulting in the eventual need to drastically raise rates to cover unavoidable costs – especially for the repair of infrastructure.</li> </ul>	<ul> <li>The Rates and Revenue Policy is proposed to increase transparency for ratepayers by linking rates to basic operating costs and the minimum costs for maintaining essential infrastructure.</li> <li>A Rates and Revenue Policy would be required to provide ratepayers with a forecast of future costs of providing local government services.</li> <li>The Policy would need to reflect the Asset Management Plan and the Long Term Financial Plan (see item 6.2), providing a forecast of what rates would need to be, to cover unavoidable costs.</li> <li>A template would be published for use or adaption by all local governments.</li> <li>The Local Government Panel Report included this recommendation.</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.4 Monthly Reporting of Credit Card Statement	ents	
<ul> <li>No legislative requirement.</li> <li>Disclosure requirements brought in by individual councils have shown significant reduction of expenditure of funds.</li> </ul>	<ul> <li>The statements of a local government's credit cards used by local government employees will be required to be tabled at council at meetings on a monthly basis.</li> <li>This provides oversight of incidental local government spending.</li> </ul>	

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.5 Amended Financial Ratios		
<ul> <li>Local governments are required to report seven ratios in their annual financial statements.</li> <li>These are reported on the MyCouncil website.</li> <li>These ratios are intended to provide an indication of the financial health of every local government.</li> </ul>	<ul> <li>Financial ratios will be reviewed in detail, building on work already underway by the DLGSC.</li> <li>The methods of calculating ratios and indicators will be reviewed to ensure that the results are accurate and useful.</li> </ul>	The City strongly supports this proposal.

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CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.6 Audit Committees		
local government's functions in relation to	<ul> <li>Chair of any Audit Committee be required to be an independent person who is not on council or an employee of the local government.</li> <li>Audit Committees would also need to consider proactive risk management.</li> </ul>	The City does not support this proposal.  The City is concerned about the potential cost impacts of this reform, the disincentive for Councillors to participate in Audit Committees and unintended inefficiencies that may result.
<ul> <li>audits conducted under the Act.</li> <li>The Panel Report identified that Audit Committees should be expanded, including to provide improved risk management.</li> </ul>	<ul> <li>To reduce costs, it is proposed that local governments should be able to establish shared Regional Audit Committees.</li> <li>The Committees would be able to include council members but would be required to include a majority of independent members and an independent chairperson.</li> </ul>	In order to give effect to the requirement that Audit Committee have a majority of independent members would require either the downsizing of the City's current Audit Committee or the appointment of a further eight independent members. If the Audit Committee were downsized then this would mean that a limited number of Councillors would have involvement in the audit process. This would result in audit items being reconsidered at Council meetings.
		The City understands that the Minister proposes to allow meeting fees to be paid to independent members. If more independent members were added to create an independent majority, then this would create a large added cost to the City in sitting fees. It would also be doubtful whether the City would be able to attract an additional eight independent members who were suitably qualified.

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS
6.7 Building Upgrade Finance		
<ul> <li>The local government sector has sought reforms that would enable local governments to provide loans to property owners to finance for building improvements.</li> <li>This is not currently provided for under the Act.</li> </ul>	<ul> <li>loans to third parties for specific building improvements - such as cladding, heritage and green energy fixtures.</li> <li>This would allow local governments to lend funds to improve buildings within their district.</li> </ul>	proposal which may involve significant risk before committing to a position.
• The Local Government Panel Report included this recommendation.		

CURRENT PROVISIONS	PROPOSED REFORMS	CITY OF STIRLING COMMENTS	
6.8 Cost of Waste Service to be Specified on Rates Notices			
<ul> <li>No requirement for separation of waste changes on rates notice.</li> <li>Disclosure will increase ratepayer awareness of waste costs.</li> <li>The Review Panel Report included this recommendation.</li> </ul>	<ul> <li>It is proposed that waste charges are required to be separately shown on rate notices (for all properties which receive a waste service).</li> <li>This would provide transparency and awareness of costs for ratepayers.</li> </ul>		