Theme 1: Early Intervention, Effective Regulation and Stronger Penalties

scrutinise the affairs of local government. The Act provides certain limited powers to: Suspend or dismiss councils The Inspector would receive minor and serious complaints about elected members. The Inspector would oversee complaints relating to local lt w	s measure is intended to
conduct of local government staff and council members and sets out powers to scrutinise the affairs of local government. The Act provides certain limited powers to: Suspend or dismiss councils Government (the Inspector), supported by an Office of the Local Government Inspector (the Inspectorate). This improvate about elected members. The Inspector would oversee complaints relating to local lt was a conducted by an Office of the Local Government (the Inspector), supported by an Office of the Local Government (the Inspector) and serious complaints about elected members.	s measure is intended to
 Suspend or, order remedial action (such as training) for individual councillors. The Act also provides the Director General with the power to: Conduct Authorised Inquiries Refer allegations of serious or recurrent breaches to the State Administrative Tribunal Commence prosecution for an offence under the Act. Authorised Inquiries are a costly and a relatively slow response to significant issues. Authorised Inquiries are currently the only significant tool for addressing significant issues within a local government. The Panel Report, City of Perth Inquiry, and the Select Committee Report made various recommendations related to the establishment of a specific office for local government oversight. Local Governments would still be responsible for dealing with minor behavioural complaints. The Inspector would have powers of a standing inquiry, able to investigate and intervene in any local government where potential issues are identified. The Inspector would have the authority to assess, triage, refer, investigate, or close complaints, having regard to various public interest criteria – considering laws such as the Corruption, Crime and Misconduct Act 2003, the Occupational Safety and Health Act 1984, the Building Act 2011, and other legislation. The Inspector would have powers to implement minor penalties for less serious breaches of the Act, with an appeal mechanism. The Inspector would also have the power to order a local government to address non-compliance with the Act or Regulations. The Inspector would be supported by a panel of Local Government Monitors (see item 1.2). The existing Local Government Standards Panel would be readed to the provided with a power Conduct Act 2003, the conduct Panel (see item	delected member conduct. Would be useful to fully derstand the reporting and countability relationships ween the Inspector, Minister, ector General, Inspectorate, induct Panel and Department of cal Government, together with level of resourcing available to able the Inspector and pectorate to function ectively. Professionals WA remains posed to the concept of local vernments dealing with minor maximumal complaints as a gested in dot point 4. We feel ongly that this is contrary to best citice and the principle of ectivity. The process of dealing in complaints that arise from aches of behavioural indards is best dealt with ependently.

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	 Penalties for breaches to the Local Government Act and Regulations will be reviewed and are proposed to be generally strengthened (see item 1.4). These reforms would be supported by new powers to more quickly resolve issues within local government (see items 1.5 and 1.6). 	It is unclear how dot point 3 would work and what type of complaint would give rise to an external investigation?
1.2 Local Government Monitors		
 There are currently no legislative powers for the provision of monitors/ temporary advisors. The DLGSC provides support and advice to local governments, however there is no existing mechanism for pre-qualified, specialised assistance to manage complex cases. 	 A panel of Local Government Monitors would be established. Monitors could be appointed by the Inspector to go into a local government and try to resolve problems. The purpose of Monitors would be to proactively fix problems, rather than to identify blame or collect evidence. Monitors would be qualified specialists, such as: Experienced and respected former Mayors, Presidents, and CEOs - to act as mentors and facilitators Dispute resolution experts - to address the breakdown of professional working relationships Certified Practicing Accountants and other financial specialists - to assist with financial management and reporting issues Governance specialists and lawyers - to assist councils resolve legal issues HR and procurement experts - to help with processes like recruiting a CEO or undertaking a major land transaction. Only the Inspector would have the power to appoint Monitors. Local governments would be able to make requests to the Inspector to appoint Monitors for a specific purpose. 	Noted. Monitors will be activated by the Inspector where a need has been identified based on an investigation of a complaint. Local Governments - either the Council or the CEO - can also make a request for assistance, but the parameters for such a request are not yet defined. It is unlikely that monitors will be usable as a general consulting resource, net of their role in conjunction with the Inspectorate. The costs of activating monitors as a consequence of the Inspector's investigations will likely be borne by the LG and will fall outside of the adopted budget parameters. If a CEO determines to request the urgent engagement of a monitor to
	Monitor Case Study 1 – Financial Management	address a problem, it should be within the scope of the CEO to do

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	The Inspector receives information that a local government is not collecting rates correctly under the <i>Local Government Act</i> 1995. Upon initial review, the Inspector identifies that there may be a problem. The Inspector appoints a Monitor who specialises in financial management in local government. The Monitor visits the local government and identifies that the system used to manage rates is not correctly issuing rates notices. The Monitor works with the local government to rectify the error, and issue corrections to impacted ratepayers.	so without the need for an existing budget provision.
	Monitor Case Study 2 – Dispute Resolution	
	The Inspector receives a complaint from one councillor that another councillor is repeatedly publishing derogatory personal attacks against another councillor on social media, and that the issue has not been able to be resolved at the local government level. The Inspector identifies that there has been a relationship breakdown between the two councillors due to a disagreement on council.	
	The Inspector appoints a Monitor to host mediation sessions between the councillors. The Monitor works with the councillors to address the dispute. Through regular meetings, the councillors agree to a working relationship based on the council's code of conduct. After the mediation, the Monitor occasionally makes contact with both councillors to ensure there is a cordial working relationship between the councillors.	
1.3 Conduct Panel		
The Local Government Standards Panel was established in 2007 to resolve minor breach complaints relatively quickly and provide the sector with guidance and benchmarks about acceptable standards of behaviour.	 The Standards Panel is proposed to be replaced with a new Local Government Conduct Panel. The Conduct Panel would be comprised of suitably qualified and experienced professionals. Sitting councillors will not be eligible to serve on the Conduct Panel. The Inspector would provide evidence to the Conduct Panel for adjudication. 	Noted. It will be important for the Conduct Panel to be able to demonstrate its effectiveness and timeliness.

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
 Currently, the Panel makes findings about alleged breaches based on written submissions. The City of Perth Inquiry report made various recommendations that functions of the Local Government Standards Panel be reformed. 	penalties – potentially including being able to suspend councillors for up to three months, with an appeal mechanism.	
1.4 Review of Penalties		
There are currently limited penalties in the Act for certain types of non-compliance with the Local Government Act.	 Penalties for breaching the Local Government Act are proposed to be strengthened. It is proposed that the suspension of councillors (for up to three months) is established as the main penalty where a councillor breaches the Local Government Act or Regulations on more than one occasion. Councillors who are disqualified would not be eligible for sitting fees or allowances. They will also not be able to attend meetings, or use their official office (such as their title or council email address). It is proposed that a councillor who is suspended multiple times may become disqualified from office. Councillors who do not complete mandatory training within a certain timeframe will also not be able to receive sitting fees or allowances. 	Clarification required regarding timing of implementation, especially with regards to mandatory training requirements - currently 12 months. Will penalties apply automatically on expiration of deadlines? Discussion with the Minister's Office has clarified that dot point 3 should refer to "Councillors who are suspended" rather than "Councillors who are disqualified".
1.5 Rapid Red Card Resolutions		
Currently, local governments have different local laws and standing orders that govern the way meetings run. Presiding members (Mayors and Presidents) are reliant on the	• It is proposed that Standing Orders are made consistent across Western Australia (see item 2.6). Published recordings of all meetings would also become standard (item 3.1).	Noted. The "Red Card" proposal adds emphasis to the power of the

CURRENT PROVISIONS PROPOSED REFORMS COMMENTS Presiding Member to powers provided in the local government • It is proposed that Presiding Members have the power to enforce standing orders local laws. "red card" any attendee (including councillors) who behavioural standards. Differences between local governments is a unreasonably and repeatedly interrupt council meetings. Clarification was sought from the source of confusion about the powers that This power would: Minister on management of poor presiding members have to deal with o Require the Presiding Member to issue a clear first Presiding Member conduct, and disruptive behaviours at council meetings. warning he emphasised that the power for o If the disruptions continue, the Presiding Member will • Disruptive behaviour at council meetings is Council to dissent from the a very common cause of complaints. Having have the power to "red card" that person, who must be Presiding Member's rulings would the Presiding Member be able to deal with silent for the rest of the meeting. A councillor issued with be part of the model Standing a red card will still vote, but must not speak or move these problems should more quickly resolve Orders. problems that occur at council meetings. motions Whilst poor Presiding Member o If the person continues to be disruptive, the Presiding behaviour should be escalated to Member can instruct that they leave the meeting. the Inspectorate, this will not • Any Presiding Member who uses the "red card" or ejection address behavioural issues at the power will be required to notify the Inspector. time that they occur. • Where an elected member refuses to comply with an instruction to be silent or leave, or where it can be demonstrated that the presiding member has not followed the law in using these powers, penalties can be imposed through a review by the Inspector. 1.6 Vexatious Complaint Referrals Local governments already have a general responsibility to No current provisions. Noted. provide ratepayers and members of the public with The Act already provides a requirement for Declaring complaints Public Question Time at council meetings. assistance in responding to queries about the local vexatious should in the government's operations. Local governments should resolve instance be determined locally, queries and complaints in a respectful, transparent and and then perhaps appealable to equitable manner. the inspectorate. In discussions Unfortunately, local government resources can become with the LG Professionals WA unreasonably diverted when a person makes repeated Board the Minister was open to vexatious queries, especially after a local government has exploring this idea further. already provided a substantial response to the person's

query.

CURRENT PROVISIONS	PROPOSED REFORMS	COMMENTS
	It is proposed that if a person makes repeated complaints to a local government CEO that are vexatious, the CEO will have the power to refer that person's complaints to the Inspectorate, which after assessment of the facts may then rule the complaint vexatious.	
1.7 Minor Other Reforms		
Other minor reforms are being considered to enhance the oversight of local government. Ministerial Circulars have traditionally been used to provide guidance to the local government sector.	 Potential other reforms to strengthen guidance for local governments are being considered. For example, one option being considered is the potential use of sector-wide guidance notices. Guidance notices could be published by the Minister or Inspector, to give specific direction for how local governments should meet the requirements of the Local Government Act and Regulations. For instance, the Minister could publish guidance notices to clarify the process for how potential conflicts of interests should be managed. It is also proposed (see item 1.1) that the Inspector has the power to issue notices to individual local governments to require them to rectify non-compliance with the Act or Regulations. 	Noted. Guidance notices and templates should be prepared in consultation with LG Professionals WA and WALGA to ensure operational suitability and adaptability across the range of capacities that exist in the sector. The Minister should not be seen as the author/publisher of any of these guidance resources, as it risks politicising the advice. Initial implementation guidance should come from the Director General and subsequent corrective guidance should come from the Inspector. Any guidance advice should be cognisant of its resourcing implications.

Theme 2: Reducing Red Tape, Increasing Consistency and Simplicity

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
2.1 Resource Sharing		
provisions to allow for certain types of resource sharing – especially for sharing CEOs. Regional local governments would benefit from having clearer mechanisms for voluntary resource-sharing. governments, es governments, to share of the sharing of the sharin	governments, especially smaller regional local governments, to share resources, including Chief Executive Officers and senior employees.	Supported. The flexibility for sharing and remunerating CEOs needs to be reflected across all LG staff. Compliance reviews and "Red Tape Reduction" will be necessary across a range of legislation and regulation, not just the Local Government Act, to make resource sharing truly effective.
		The proposal should be applied to systems as much as staff . Common systems – <i>payroll</i> , <i>finance</i> , <i>ICT</i> , <i>etc</i> – simplifies and enables the joint usage of staff.
		This proposal should be designed around creating the capacity to establish a fully integrated shared service function between multiple LGs as the ultimate expression of resource sharing.
		It may also be useful to establish a role for the Inspector in promulgating or terminating arrangements, given the multi-organisational impacts of such decisions.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
		The proposal could also link to the innovation proposal and a principle based on sustainability, whereby collaboration between Local Governments (beyond boundaries and geographic restrictions) is encouraged.
2.2 Standardisation of Crossovers		
 Approvals and standards for crossovers (the section of driveways that run between the kerb and private property) are inconsistent between local government areas, often with very minor differences. This can create confusion and complexity for homeowners and small businesses in the construction sector. 	 It is proposed to amend the Local Government (Uniform Local Provisions) Regulations 1996 to standardise the process for approving crossovers for residential properties and residential developments on local roads. A Crossover Working Group has provided preliminary advice to the Minister and DLGSC to inform this. The DLGSC will work with the sector to develop standardised design and construction standards. 	Noted. Requirements need to consider metro, peri-urban, rural and remote contexts.
2.3 Introduce Innovation Provisions		
The Local Government Act 1995 currently has very limited provisions to allow for innovations and responses to emergencies to (such as the Shire of Bruce Rock Supermarket).	New provisions are proposed to allow exemptions from certain requirements of the Local Government Act 1995, for: Short-term trials and pilot projects Urgent responses to emergencies.	Supported. LG Professionals WA encourages the capacity for LGs to explore new and innovative approaches in an experimental environment.
2.4 Streamline Local Laws		
Local laws are required to be reviewed every eight years.	It is proposed that local laws would only need to be reviewed by the local government every 15 years.	Supported. Model local laws should be scalable to ensure they are

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
 The review of local laws (especially when they are standard) has been identified as a burden for the sector. Inconsistency between local laws is frustrating for residents and business stakeholders. 	 Local laws not reviewed in the timeframe would lapse, meaning that old laws will be automatically removed and no longer applicable. Local governments adopting Model Local Laws will have reduced advertising requirements. 	appropriate for all local governments.
2.5 Simplifying Approvals for Small Business	and Community Events	
 Inconsistency between local laws and approvals processes for events, street activation, and initiatives by local businesses is frustrating for business and local communities. 	 Proposed reforms would introduce greater consistency for approvals for: alfresco and outdoor dining minor small business signage rules running community events. 	Noted.
2.6 Standardised Meeting Procedures, Includi	ing Public Question Time	
 Local governments currently prepare individual standing order local laws. The Local Government Act 1995 and regulations require local governments to allocate time at meetings for questions from the public. Inconsistency among the meeting procedures between local governments is a common source of complaints. 	 To provide greater clarity for ratepayers and applicants for decisions made by council, it is proposed that the meeting procedures and standing orders for all local government meetings, including for public question time, are standardised across the State. Regulations would introduce standard requirements for public question time, and the procedures for meetings generally. Members of the public across all local governments would have the same opportunities to address council and ask questions. 	Noted. Standardisation can create a more simplified regulatory environment but can also create "one-size-fits-all" problems across the sector. Whilst meeting procedures can be considered relatively common at a basic level, being able to retain flexibility to adapt to local style and preference is also important.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
2.7 Regional Subsidiaries		
 Initiatives by multiple local governments may be managed through formal Regional Councils, or through less formal "organisations of councils", such as NEWROC and WESROC. These initiatives typically have to be managed by a lead local government. In 2016-17, provisions were introduced to allow for the formation of Regional Subsidiaries. Regional Subsidiaries can be formed in line with the Local Government (Regional Subsidiaries) Regulations 2017. So far, no Regional Subsidiary has been formed. 	 Work is continuing to consider how Regional Subsidiaries can be best established to: Enable Regional Subsidiaries to provide a clear and defined public benefit for people within member local governments Provide for flexibility and innovation while ensuring appropriate transparency and accountability of ratepayer funds Where appropriate, facilitate financing of initiatives by Regional Subsidiaries within a reasonable and defined limit of risk Ensure all employees of a Regional Subsidiary have the same employment conditions as those directly employed by member local governments. 	structure and at the same time ensuring appropriate accountability and transparency is

Theme 3: Greater Transparency & Accountability

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
3.1 Recordings and Live-Streaming of All Council Meetings		
 Currently, local governments are only required to make written minutes of meetings. While there is no legal requirement for livestreaming or video or audio recording of council meetings, many local governments now stream and record their meetings. Complaints relating to behaviours and decisions at meetings constitute a large proportion of complaints about local governments. Local governments are divided into bands with the largest falling in bands 1 and 2, and smaller local governments falling bands 3 and 4. The allocation of local governments into bands is determined by The Salaries and Allowances Tribunal based on factors¹ such as: Growth and development Strategic planning issues Demands and diversity of services provided to the community Total expenditure Population Staffing levels. 	 record meetings. Band 1 and 2 local governments would be required to livestream meetings and make video recordings available as public archives. Band 1 and 2 are larger local governments are generally located in larger urban areas, with generally very good telecommunications infrastructure, and many already have audio-visual equipment. Band 1 and 2 local governments would be required to livestream meetings, and make video recordings available as public archives. Several local governments already use platforms such as YouTube, Microsoft Teams, and Vimeo to stream and publish meeting recordings. 	It is understood that the rationale for this provision is to capture better evidence of discussions and interactions at meetings. The act of recording, storing, and uploading large audio or video files may have resourcing implications for some LGs. Proposals to record/stream meetings include lesser requirements on tier 3 & 4 LGs. Further, if meetings are live-streamed, why would such recordings need to wait until the meeting Minutes are published before being published as suggested in dot point 8?

¹ See page 3 of the <u>2018 Salaries and Allowance Tribunal Determination</u>

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
3.2 Recording All Votes in Council Minutes		
 A local government is only required to record which councillor voted for or against a motion in the minutes of that meeting if a request is made by an elected member at the time of the resolution during the meeting. The existing provision does not mandate transparency. 	 To support the transparency of decision-making by councillors, it is proposed that the individual votes cast by all councillors for all council resolutions would be required to be published in the council minutes, and identify those for, against, on leave, absent or who left the chamber. Regulations would prescribe how votes are to be consistently minuted. 	Noted. However, the legislation should be empowering. It should prescribe that the votes of each Councillor be identified but the regulations should not go to the minutiae of prescribing exactly how this is minuted.
3.3 Clearer Guidance for Meeting Items that n	nay be Confidential	
 The Act currently provides broad definitions of what type of matters may be discussed as a confidential item. There is limited potential for review of issues managed as confidential items under the current legislation. 	 Recognising the importance of open and transparent decision-making, it is considered that confidential meetings and confidential meeting items should only be used in limited, specific circumstances. It is proposed to make the Act more specific in prescribing items that may be confidential, and items that should remain open to the public. Items not prescribed as being confidential could still be held as confidential items only with the prior written consent of the Inspector. All confidential items would be required to be audio recorded, with those recordings submitted to the DLGSC. 	Noted. How does dot point 4 relate to the proposal to live-stream at 3.1? If matters are confidential and the public is asked to leave, why does the Department only want audio recordings here for Band 1 & 2 local governments, and not audiovisual recordings? Will the Local Government retain a copy of the confidential audio recordings and thereby keep a complete audio of the full meeting?

and selection, performance review and

PROPOSED REFORMS **CURRENT REQUIREMENTS COMMENTS** 3.4 Additional Online Registers It is proposed to require local governments to report specific Local governments are required to provide Noted. information to the community through information in online registers on the local government's Whilst the need for transparency is annual reports, council minutes and the website. Regulations would prescribe the information to be understood, the number of publication of information online. included. occurrences for these registers in • Consistent online publication of information The following new registers, each updated quarterly, are tier 3 & 4 LGs is likely to be small can substitute for certain material in annual proposed: therefore the annual reports. Lease Register to capture information about the leases publication of these registers at Consistency in online reporting across the the local government is party to (either as lessor or the time of the AGM is considered sector will provide ratepayers with better a more reasonable course of lessee) information. o Community Grants Register to outline all grants and action for smaller local These registers supplement the funding provided by the local government governments. simplification of financial statements in o Interests Disclosure Register which collates all Theme 6. It is presumed that the legislation disclosures made by elected members about their will require quarterly updates as a interests related to matters considered by council minimum. It would be far easier. Applicant Contribution Register accounting for funds and more transparent, in larger collected from applicant contributions, such as cash-inlocal governments to update these lieu for public open space and car parking registers on an ongoing basis. Contracts Register that discloses all contracts above If a local government leases \$100,000. houses to tenants, the Minister has indicated that there is no intention to make these leases public. 3.5 Chief Executive Officer Key Performance Indicators (KPIs) be Published lt is requirement of the To provide for minimum transparency, it is proposed to Dispute. mandate that the KPIs agreed as performance metrics for Local Government Act 1995 that CEO The Minister's rationale for this performance reviews are conducted CEOs: proposal centres on the role of the o Be published in council meeting minutes as soon as they annually. CEO in are agreed prior to (before the start of the annual period) implementing the The Model Standards for CEO recruitment Council's Community Plan.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
termination require that a local government must review the performance of the CEO against contractual performance criteria. • Additional performance criteria can be used for performance review by agreement	 The KPIs and the results be published in the minutes of the performance review meeting (at the end of the period) The CEO has a right to provide written comments to be published alongside the KPIs and results to provide 	however it is the Council that should be publicly accountable for the achievement of the Community Plan, rather than the CEO.
between both parties.	context as may be appropriate (for instance, the impact of events in that year that may have influenced the results against KPIs).	The CEO's accountability is to the Council and therefore the CEO's KPI performance should be treated within an HR context.
		It may be acceptable to concede to the publication of any KPIs that relate strictly to the Council Community Plan and Corporate Business Plan to ensure there is awareness around the expectations of the CEO in facilitating the achievement of the plans. However, all personal or confidential KPIs together with the performance assessment of the CEO by the Council against those KPIs, and any response by the CEO, should remain within the confidential human resource records of the organisation.

Theme 4: Stronger Local Democracy and Community Engagement

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
4.1 Community and Stakeholder Engagement	Charters	
 There is currently no requirement for local governments to have a specific engagement charter or policy. Many local governments have introduced charters or policies for how they will engage with their community. Other States have introduced a specific requirement for engagement charters. 	 It is proposed to introduce a requirement for local governments to prepare a community and stakeholder engagement charter which sets out how local government will communicate processes and decisions with their community. A model Charter would be published to assist local governments who wish to adopt a standard form. 	Noted. The benefit of Community & Stakeholder Engagement Charters lies in clarity of expectations around engagement and consultation, together with the ability to craft a locally appropriate process. Much of the process in the current Act and Regulations is prescriptive and diminishes the incentive for a policy based approach, making this requirement appear cursory.
4.2 Ratepayer Satisfaction Surveys (Band 1 a	nd 2 local governments only)	
 Many local governments already commission independent surveying consultants to hold a satisfaction survey of residents/ratepayers. These surveys provide valuable data on the performance of local governments. 	 It is proposed to introduce a requirement that every four years, all local governments in bands 1 and 2 hold an independently-managed ratepayer satisfaction survey. Results would be required to be reported publicly at a council meeting and published on the local government's website. All local governments would be required to publish a response to the results. 	Noted.
4.3 Introduction of Preferential Voting		
The current voting method for local government elections is first past the post.	 Preferential voting is proposed be adopted as the method to replace the current first past the post system in local government elections. 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
 The existing first-past-the-post does not allow for electors to express more than one preference. The candidate with the most votes wins, even if that candidate does not have a majority. Preferential voting better captures the precise intentions of voters and as a result may be regarded as a fairer and more representative system. Voters have more specific choice. 		
4.4 Public Vote to Elect the Mayor and Presid	ent	
The Act currently allows local governments to have the Presiding Member (the Mayor or President) elected either: by the electors of the district through a public vote; or by the council as a resolution at a council meeting.	 Mayors and Presidents of all local governments perform an important public leadership role within their local communities. Band 1 and 2 local governments generally have larger councils than those in bands 3 and 4. Accordingly, it is proposed that the Mayor or President for all band 1 and 2 councils is to be elected through a vote of the electors of the district. Councils in bands 3 and 4 would retain the current system. A number of Band 1 and Band 2 councils have already moved towards Public Vote to Elect the Mayor and President in recent years, including City of Stirling and City of Rockingham. 	Noted.
4.5 Tiered Limits on the Number of Councillo	rs	
The number of councillors (between 5-15 councillors) is decided by each local government, reviewed by the Local Government Advisory Board, and if approved by the Minister.	 It is proposed to limit the number of councillors based on the population of the entire local government. Some smaller local governments have already been moving to having smaller councils to reduce costs for ratepayers. 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
The Panel Report recommended electoral reforms to improve representativeness.	 The Local Government Panel Report proposed: For a population of up to 5,000 – five councillors (including the President) population of between 5,000 and 75,000 – five to nine councillors (including the Mayor/President) population of above 75,000 – nine to fifteen councillors (including Mayor). 	
4.6 No Wards for Small Councils (Band 3 and	4 Councils only)	
 A local government can make an application to be divided into wards, with councillors elected to those wards. Only about 10% of band 3 and 4 local governments currently have wards. 	 It is proposed that the use of wards for councils in bands 3 and 4 is abolished. Wards increase the complexity of elections, as this requires multiple versions of ballot papers to be prepared for a local government's election. In smaller local governments, the population of wards can be very small. These wards often have councillors elected unopposed, or elect a councillor with a very small number of votes. Some local governments have ward councillors elected with less than 50 votes. There has been a trend in smaller local governments looking to reduce the use of wards, with only 10 councils in bands 3 and 4 still having wards. 	Noted.
4.7 Electoral Reform - Clear Lease Requirem	ents for Candidate and Voter Eligibility	
 A person with a lease in a local government district is eligible to nominate as a candidate in that district. A person with a lease in a local government district is eligible to apply to vote in that district. The City of Perth Inquiry Report identified a number of instances where dubious lease 	 in council elections. Sham leases are where a person creates a lease only to be able to vote or run as a candidate for council. The City of Perth Inquiry Report identified sham leases as an issue. 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
arrangements put to question the validity of candidates in local government elections, and subsequently their legitimacy as councillors. 4.8 Reform of Candidate Profiles	 A minimum lease period of 12 months will be required for anyone to register a person to vote or run for council. Home based businesses will not be eligible to register a person to vote or run for council, because any residents are already the eligible voter(s) for that address. Clarifying the minimum criteria for leases eligible to register a person to vote or run for council. The reforms would include minimum lease periods to qualify as a registered business (minimum of 12 months), and the exclusion of home based businesses (where the resident is already eligible) and very small sub-leases. The basis of eligibility for each candidate (e.g. type of property and suburb of property) is proposed to be published, including in the candidate pack for electors. 	
Candidate profiles can only be 800 characters, including spaces. This is equivalent to approximately 150 words.	 Further work will be undertaken to evaluate how longer candidate profiles could be accommodated. Longer candidate profiles would provide more information to electors, potentially through publishing profiles online. It is important to have sufficient information available to assist electors make informed decisions when casting their vote. 	Noted.
4.9 Minor Other Electoral Reforms		
Other minor reforms are proposed to improve local government elections.	 Minor other electoral reforms are proposed to include: The introduction of standard processes for vote recounts if there is a very small margin between candidates (e.g. where there is a margin of less than 10 votes a recount will always be required) 	Noted.

Local Government Reform – Consultation on Proposed Reforms

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 The introduction of more specific rules concerning local 	
	government council candidates' use of electoral rolls.	



Theme 5: Clear Roles and Responsibilities

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
5.1 Introduce Principles in the Act		
 The Act does not currently outline specific principles. The Act contains a short "Content and Intent" section only. The Panel Report recommended greater articulation of principles 	 It is proposed to include new principles in the Act, including: The recognition of Aboriginal Western Australians Tiering of local governments (with bands being as assigned by the Salaries and Allowances Tribunal) Community Engagement Financial Management. 	Noted.
5.2 Greater Role Clarity		
The Act provides for the role of council, councillor, mayor or president and CEO. The role of the council is to: govern the local government's affairs be responsible for the performance of the local government's functions.	 The Local Government Act Review Panel recommended that roles and responsibilities of elected members and senior staff be better defined in law. It is proposed that these roles and responsibilities are further defined in the legislation. These proposed roles will be open to further consultation and input. These roles would be further strengthened through Council Communications Agreements (see item 5.3). 	Noted. Care needs to be taken to ensure roles do not become too prescriptive.
	 It is proposed to amend the Act to specify the roles and responsibilities of the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Mayor or President is responsible for: Representing and speaking on behalf of the whole council and the local government, at all times being consistent with the resolutions of council Facilitating the democratic decision-making of council by presiding at council meetings in accordance with the Act 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 Developing and maintaining professional working relationships between councillors and the CEO Performing civic and ceremonial duties on behalf of the local government Working effectively with the CEO and councillors in overseeing the delivery of the services, operations, initiatives and functions of the local government. 	
	5.2.2 - Council Role	Noted.
	 It is proposed to amend the Act to specify the roles and responsibilities of the Council, which is the entity consisting of all of the councillors and led by the Mayor or President. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the Council is responsible for: Making significant decisions and determining policies through democratic deliberation at council meetings Ensuring the local government is adequately resourced to deliver the local governments operations, services and functions - including all functions that support informed decision-making by council Providing a safe working environment for the CEO; Monitoring and reviewing the performance of the local government. 	It is pleasing to see reference made to providing a safe working environment for the CEO. The Minister has indicated that the Inspector will have initial responsibility for any investigation relating to this issue. Legislation will need to detail what happens if a safe working environment is not provided. The Council Role should also include a specific reference to recruiting and employing the CEO.
	5.2.3 - Elected Member (Councillor) Role	Noted.
	 It is proposed to amend the Act to specify the roles and responsibilities of all elected councillors. While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that every elected councillor is responsible for: 	Also suggest a responsibility to support decisions made by Council, to try to address the issue of Councillors covertly or overtly undermining decisions which they did not individually support.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 Considering and representing, fairly and without bias, the current and future interests of all people who live, work and visit the district (including for councillors elected for a particular ward) Positively and fairly contribute and apply their knowledge, skill, and judgement to the democratic decision-making process of council Applying relevant law and policy in contributing to the decision-making of the council Engaging in the effective forward planning and review of the local governments' resources, and the performance of its operations, services, and functions Communicating the decisions and resolutions of council to stakeholders and the public Developing and maintaining professional working relationships with all other councillors and the CEO Maintaining and developing their knowledge and skills relevant to local government Facilitating public engagement with local government. It is proposed that elected members should not be able to use their title (e.g. "Councillor", "Mayor", or "President") and associated resources of their office (such as email address) unless they are performing their role in their official capacity. 	
	5.2.4 - CEO Role	Noted.
	 The Local Government Act 1995 requires local governments to employ a CEO to run the local government administration and implement the decisions of council. To provide greater clarity, it is proposed to amend the Act to specify the roles and responsibilities of all local government CEOs. 	The CEO Role should also include a professional development requirement to maintain and/or improve on the requisite skills required for the role.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 While input and consultation will inform precise wording, it is proposed that the Act is amended to generally outline that the CEO of a local government is responsible for: Coordinating the professional advice and assistance necessary for all elected members to enable the council to perform its decision-making functions Facilitating the implementation of council decisions Ensuring functions and decisions lawfully delegated by council are managed prudently on behalf of the council Managing the effective delivery of the services, operations, initiatives and functions of the local government determined by the council Providing timely and accurate information and advice to all councillors in line with the Council Communications Agreement (see item 5.3) Overseeing the compliance of the operations of the local government with State and Federal legislation on behalf of the council Implementing and maintaining systems to enable effective planning, management, and reporting on behalf of the council. 	The CEO should be specifically identified as being responsible for the employment and management of all human resources retained by the organisation.
5.3 Council Communication Agreements		
 The Act provides that council and committee members can have access to an information held by the local government that is relevant to the performance of the member in their functions. The availability of information is sometime a source of conflict within local governments. 	Agreements between Ministers and agencies that set standards for how information and advice will be provided. It is proposed that local governments will need to have Council Communications Agreements between the council and the CEO.	Noted. Perhaps this requirement should have the status of a formally adopted Council policy and included in the Council Policy Manual, rather than differentiated as an "Agreement"? Our observation is that dealing with the Council is more like dealing with

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	A template would be published by DLGSC. This default template will come into force if a council and CEO do not make a specific other agreement within a certain timeframe following any election.	a parliament than dealing with a single Minister.
5.4 Local Governments May Pay Superannua	tion Contributions for Elected Members	
 Elected members are eligible to receive sitting fees or an annual allowance. Superannuation is not paid to elected members. However, councillors can currently divert part of their allowances to a superannuation fund. Councils should be reflective and representative of the people living within the district. Local governments should be empowered to remove any barriers to the participation of gender and age diverse people on councils. 	 It is proposed that local governments should be able to decide, through a vote of council, to pay superannuation contributions for elected members. These contributions would be additional to existing allowances. Superannuation is widely recognised as an important entitlement to provide long term financial security. Other states have already moved to allow councils to make superannuation contributions for councillors. Allowing council to provide superannuation is important part of encouraging equality for people represented on council – particularly for women and younger people. Providing superannuation to councillors recognises that the commitment to elected office can reduce a person's opportunity to undertake employment and earn superannuation contributions. 	Noted.
5.5 Local Governments May Establish Educa	tion Allowances	
 Local government elected members must complete mandatory training. There is no specific allowance for undertaking further education. 	 Local governments will have the option of contributing to the education expenses for councillors, up to a defined maximum value, for tuition costs for further education that is directly related to their role on council. Councils will be able to decide on a policy for education expenses, up to a maximum yearly value for each councillor. Councils may also decide not to make this entitlement available to elected members. 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	 Any allowance would only be able to be used for tuition fees for courses, such as training programs, diplomas, and university studies, which relate to local government. Where it is made available, this allowance will help councillors further develop skills to assist with making informed decisions on important questions before council, and also provide professional development opportunities for councillors. 	
5.6 Standardised Election Caretaker period		
 There is currently no requirement for a formal caretaker period, with individual councils operating under their own policies and procedures. This is commonly a point of public confusion. 	 A statewide caretaker period for local governments is proposed. All local governments across the State would have the same clearly defined election period, during which: Councils do not make major decisions with criteria to be developed defining 'major' Incumbent councillors who nominate for re-election are not to represent the local government, act on behalf of the council, or use local government resources to support campaigning activities. There are consistent election conduct rules for all candidates. 	Noted.
5.7 Remove WALGA from the Act		
 The Western Australian Local Government Association (WALGA) is constituted under the Local Government Act 1995. The Local Government Panel Report and the Select Committee Report included this recommendation. 	 The Local Government Panel Report recommended that WALGA not be constituted under the Local Government Act 1995. Separating WALGA out of the Act will provide clarity that WALGA is not a State Government entity. 	Noted.

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CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
5.8 CEO Recruitment		
 Recent amendments introduced provisions to standardise CEO recruitment. The recruitment of a CEO is a very important decision by a local government. 	 It is proposed that DLGSC establishes a panel of approved panel members to perform the role of the independent person on CEO recruitment panels. Councils will be able to select an independent person from the approved list. Councils will still be able to appoint people outside of the panel with the approval of the Inspector. 	Noted.



Theme 6: Improved Financial Management and Reporting

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS	
6.1 Model Financial Statements and Tiered Financial Reporting			
 The financial statements published in the Annual Report is the main financial reporting currently published by local governments. Reporting obligations are the same for large (Stirling, Perth, Fremantle) and small (Sandstone, Wiluna, Dalwallinu) local governments, even though they vary significantly in complexity. The Office of the Auditor General has said that some existing reporting requirements are unnecessary or onerous - for instance, information that is not relevant to certain local governments, or that is a duplicate of other published information. 	accountability in local government. The public rightly expects the highest standards of integrity, good governance, and prudent financial management in local government.	Supported.	

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	Simpler Strategic and Financial Planning (item 6.2) would also improve the budgeting process.	
6.2 Simplify Strategic and Financial Planning		
 Requirements for plans are outlined in the Local Government Financial Management and Administration Regulations. There is also the Integrated Planning and Reporting (IPR) framework. While many councils successfully apply IPR to their budgeting and reporting, IPR may seem complicated or difficult, especially for smaller local governments. 	 Having clear information about the finances of local government is an important part of enabling informed public and ratepayer engagement and input to decision-making. The framework for financial planning should be based around information being clear, transparent, and easy to understand for all ratepayers and members of the public. In order to provide more consistency and clarity across the State, it is proposed that greater use of templates is introduced to make planning and reporting clearer and simpler, providing greater transparency for ratepayers. Local governments would be required to adopt a standard set of plans, and there will be templates published by the DLGSC for use or adaption by local governments. It is proposed that the plans that are required are: Simplified Council Plans that replace existing Strategic Community Plans and set high-level objectives, with a new plan required at least every eight years. These will be short-form plans, with a template available from the DLGSC Simplified Asset Management Plans to consistently forecast costs of maintaining the local government's assets. A new plan will be required at least every ten years, though local government gains or disposes of major assets (e.g. land, buildings, or roads). A template will be provided, and methods of valuations will be simplified to reduce red tape Simplified Long Term Financial Plans will outline any long term financial management and sustainability 	Supported. Whilst it is acknowledged that these are simply proposals at this stage, more detail is needed to understand transitional arrangements to the new strategic plans, how templates will recognise sector diversity, and the value thresholds and structure of Service & Project proposals.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	issues, and any investments and debts. A template will be provided, and these plans will be required to be reviewed in detail at least every four years A new Rates and Revenue Policy (see item 6.3) that identifies the approximate value of rates that will need to be collected in future years (referencing the Asset Management Plan and Long Term Financial Plan) – providing a forecast to ratepayers (updated at least every four years) The use of simple, one-page Service Proposals and Project Proposals that outline what proposed services or initiatives will cost, to be made available through council meetings. These will become Service Plans and Project Plans added to the yearly budget if approved by council. This provides clear transparency for what the functions and initiatives of the local government cost to deliver. Templates will be available for use by local governments.	
6.3 Rates and Revenue Policy		
 Local governments are not required to have a rates and revenue policy. Some councils defer rate rises, resulting in the eventual need to drastically raise rates to cover unavoidable costs – especially for the repair of infrastructure. 	 The Rates and Revenue Policy is proposed to increase transparency for ratepayers by linking rates to basic operating costs and the minimum costs for maintaining essential infrastructure. A Rates and Revenue Policy would be required to provide ratepayers with a forecast of future costs of providing local government services. The Policy would need to reflect the Asset Management Plan and the Long Term Financial Plan (see item 6.2), providing a forecast of what rates would need to be, to cover unavoidable costs. A template would be published for use or adaption by all local governments. 	Noted.

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
	• The <u>Local Government Panel Report</u> included this recommendation.	
6.4 Monthly Reporting of Credit Card Stateme	ents	
 No legislative requirement. Disclosure requirements brought in by individual councils have shown significant reduction of expenditure of funds. 	 The statements of a local government's credit cards used by local government employees will be required to be tabled at council at meetings on a monthly basis. This provides oversight of incidental local government spending. 	Noted.
6.5 Amended Financial Ratios		
 Local governments are required to report seven ratios in their annual financial statements. These are reported on the MyCouncil website. These ratios are intended to provide an indication of the financial health of every local government. 	 Financial ratios will be reviewed in detail, building on work already underway by the DLGSC. The methods of calculating ratios and indicators will be reviewed to ensure that the results are accurate and useful. 	Supported.
6.6 Audit Committees		
 Local governments must establish an Audit Committee that has three or more persons, with the majority to be council members. The Audit Committee is to guide and assist the local government in carrying out the local government's functions in relation to audits conducted under the Act. The Panel Report identified that Audit Committees should be expanded, including to provide improved risk management. 	 To ensure independent oversight, it is proposed the Chair of any Audit Committee be required to be an independent person who is not on council or an employee of the local government. Audit Committees would also need to consider proactive risk management. To reduce costs, it is proposed that local governments should be able to establish shared Regional Audit Committees. The Committees would be able to include council members but would be required to include a majority of independent members and an independent chairperson. 	Dispute. Many local governments will be unable to obtain the services of an increased number of suitably skilled independent members, certainly without substantial cost. In these circumstances an Audit committee with a majority of independent members and an independent Chair seems unrealistic. Regional Audit Committees will introduce additional costs and challenges around travel for elected

CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
		members and staff and may not allow for adequate consideration of each local government's unique situation. Modern communications technology could facilitate meetings, however reliance on "Zoom" style meetings is marginal in many rural and remote areas of the state. Options for the structure and membership of Audit committees should reflect the operational and locational diversity of the sector. Including a risk management requirement is supported.
6.7 Building Upgrade Finance		
 The local government sector has sought reforms that would enable local governments to provide loans to property owners to finance for building improvements. This is not currently provided for under the Act. The Local Government Panel Report included this recommendation. 	 Reforms would allow local governments to provide loans to third parties for specific building improvements - such as cladding, heritage and green energy fixtures. This would allow local governments to lend funds to improve buildings within their district. Limits and checks and balances would be established to ensure that financial risks are proactively managed. 	Noted.
6.8 Cost of Waste Service to be Specified on Rates Notices		
 No requirement for separation of waste changes on rates notice. Disclosure will increase ratepayer awareness of waste costs. 	 It is proposed that waste charges are required to be separately shown on rate notices (for all properties which receive a waste service). 	Noted. Given there will be direct comparisons between local governments, it will be

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CURRENT REQUIREMENTS	PROPOSED REFORMS	COMMENTS
The Review Panel Report included this recommendation.	for ratepayers.	important to ensure that there is a consistent manner of calculation. Any endorsed costing methodology should not be overly prescriptive and should be easy to understand.

